City of Albany

Planning and Zoning Commission Minutes February 27, 2013 Meeting

Note: These minutes are subject to Planning and Zoning Commission approval. The minutes are not verbatim. An audiotape of the meeting is available for public review.

Re

Regular Meeting

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1. CALL TO ORDER- The meeting of the Planning and Zoning Commission was called to order by Chair Eisenmann in the City Council Chambers at 7:00 p.m. on Wednesday February 27, 2013.

2. PLEDGE OF ALLEGIANCE

3. ROLL CALL

Present: Donaldson, Eisenmann, Moss, Arkin

Absent: Pilch

Staff present: City Planner Anne Hersch

Community Development Director Jeff Bond

4. CONSENT CALENDAR

(Consent Calendar items are considered routine and will be enacted by one motion. By approval of the Consent Calendar, the staff recommendations will be adopted unless otherwise modified by the Commission. There will be no separate discussion on these items unless a Commission Member or a member of the audience requests removal of the items from the Consent Calendar.)

Commissioner Arkin- wants everyone to know that the Albany film fest has arrived.

5. PUBLIC COMMENT

For persons desiring to address the Commission on an item that is not on the agenda please note that each speaker is limited to three (3) minutes. The Brown Act limits the Commission ability to take and/or discuss items that are not on the agenda; therefore, such items are normally referred to staff for comment or to a future agenda.

None.

6. DISCUSSIONS & POSSIBLE ACTION ON MATTERS RELATED TO THE FOLLOWING ITEMS

A. PA 11-013 Farmers' Market Conditional Use Permit, One Year Review- This is the annual Planning & Zoning Commission review of the 2012 farmers' market season. The Commission will review compliance with the Conditions of Approval and market operation for the 2012 season. As part of the review the applicant would like to modify the layout to accommodate additional vendors.

Recommendation: Approve the use permit subject to the attached findings and conditions.

Anne Hersch presents the staff report.

PUBLIC HEARING OPENED.

Commissioner Eisenmann- asks if there had been any complaints concerning the live music or complaints in general.

Anne Hersch-says that they haven't had any complaints since the market started.

Commissioner Donaldson- says that the first communication asks for the additional vendor to be allowed in the Farmers market on Solano. He asks who the additional vendor would be.

Anne Hersch-doesn't think that the Ecology Center has a specific vendor in mind. She thinks that they have a rotating list of vendors who participate at various markets.

Commissioner Arkin- clarifies that the additional space on the revised site plan would be where the additional vendor would be.

Francesca Casa, applicant and manager on site of Albany Farmers Market- says that for the 2012 season, they had modified a lot of their operations to accommodate the neighbors. She notes that the market wasn't as successful that year, and they would like to bring in one more vendor to increase the variety of the market. They are currently recruiting vendors to be at the market. She says that there are currently spaces in the market, which gives consumers the perception that vendors aren't showing up, so the addition of a vendor would give the appearance of a fuller market, creating a more engaged, lively environment.

Commissioner Eisenmann- asks if they had asked about shifting the tables down to being in front of their shop.

Francesca Casa- says that they are in front of the shop already, and that would be the space that remains.

Commissioner Donaldson- reads a letter from Albany Sauna and Hot Tubs that voices the opinion that the market isn't really successful. Their issue is that the signage put up every week for the two public parking spots in front of their operation has an amateur quality. Donaldson asks if they could modify it and get a more official sign.

Anne Hersch- says that they can work with the applicant on signs.

Robert Marshall, Jackson Street- is in favor of Farmers Market. He thinks that it turned out better than he anticipated. He believes that the market didn't succeed as hoped because it had been delayed by a month. He also thinks that it seemed like some vendors were missing. He thinks that the parking sign looks fine as is. He thinks that the

sign makes it seem like the city is marking the public parking specifically for the Albany 1 2 Sauna and Hot Tubs business. 3 4 Commissioner Donaldson- says that the parking is for all non-Farmers Market customers, 5 and that it is just that Albany Sauna and Hot Tubs is the most concerned with the 6 spaces. 7 8 PUBLIC HEARING CLOSED. 9 10 Commissioner Arkin- notes that he has been at the market, and knows that businesses 11 around it are concerned that the trucks might arrive too early, but his informal 12 observation has seen that the trucks arrive on time. He confirms that all of the 13 surrounding businesses were concerned about the parking for their patrons to make 14 appointments. 15 16 Motion to approve item 6A subject to the findings and conditions in the staff report, with 17 the additional condition that the review be in two years rather than in one year: Arkin 18 19 **Seconded by:** Moss 20 21 Ayes: Arkin, Eisenmann, Moss, Donaldson 22 Navs: None 23 Motion passed, 4-0 24 25 B. PA13-005 2nd Story Addition at 832 Ramona- The applicant is seeking Design 26 Review and Conditional Use Permit approval for a second story addition at 832 27 Ramona. The existing home is 925 sq. ft. with two bedrooms and one bathroom 28 on a 3,750 sq. ft. lot. The applicant is seeking approval to add 584 sq. ft. which 29 will include a new master suite. This will result in a three bedroom, two bathroom 30 home with a height of 25 ft. The existing south wall is located 2 ft. off of the 31 property line. The applicant is seeking a Conditional Use Permit to extend the 32 non-conforming wall vertically. 33 Recommendation: Approve with Project Conditions. 34 35 Commissioner Eisenmann recused herself due to the location of her office. 36 37 Anne Hersch presented the staff report. 38 39 PUBLIC HEARING OPENED. 40 41 Commissioner Moss- asks the designer what the second story floor to plate height is. 42

Julie Calandra, designer of the project-says that it is eight feet, and the existing first

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floor is eight foot three inches.

Commissioner Moss- asks if she has any ideas about how to resolve the issues regarding the shadows that were discussed in the letters from the neighbors.

Julie Calandra- says that she met with the neighbors and discussed options. She says that they had a new option that they hadn't been able to look at.

Commissioner Donaldson- asks if the neighbors are on the north-side residence, and asks for clarification about the option. He asks if the stairwell that is being lowered is where the north second floor window is located.

Julie Calandra- says that the stairwell is at the front of the addition, which is around half-way back of the existing house.

Commissioner Donaldson- confirms that what the neighbors want lowering the roofline over the stairwell, not over the room.

Julie Calandra- says that they worked with the client to keep the upper floor square footage low as to keep any impact to neighbors to the minimal.

Nancy Brown, resident on Pamona Ave- is southwest of the addition. She says that she received a card notifying her of the addition, but she thinks that it will impact her view of the sky, hills, and trees. She believes that Albany is generally a one-story town, so when a second story is added, the people in one-story housing have affected lighting and view. She had noticed that the pitch of the sight-line of the roof is high, and she wonders if the roofline could be lowered, or if it could be thinned, so it wouldn't be as wide as the first story.

Commissioner Donaldson- notes in response to a question that the discussion is about the entire project, not just certain parts.

Nancy Brown- adds that privacy may be a concern, because she doesn't know where any windows would be added.

Thomas White, resident at 830 Ramona Ave- says that they (him and the people at his residence) respect their neighbor's need for the addition and don't want to do anything to stand in their way. He says that the design was considerate of his backyard privacy, and he was included in the planning. He does have a concern about the loss of sunlight in three of his living spaces, but he understands that lowering roofline would affect the floor plan. He wonders what impact lowering the stairwell would have on the light, and notes that he submitted some calculations. He thinks that reducing the headroom on the upper reach of the stairwell by 3ft6in would increase direct midmorning to mid-afternoon sunlight in living spaces by about 1hr15min to 2hr. He doesn't think this change would require modification to the floor plan or living space. He wants the commission to revisit the design.

PUBLIC HEARING CLOSED.

Commissioner Arkin- notes that it is currently a 38.6% floor area ratio, so it is a modest addition. He believes that the design is acceptable, but there is opportunity to further mitigate impact. He says that because they have a conditional use permit to extend the non-conforming side wall, it is something worth looking at. He says that if they continued the roofline in the sketch provided with the solar study, they could have a symmetrical gable over the front bedroom. He suggests further changes that wouldn't change the cost, but would balance the façade design in the front and back. He adds that at less than 1500sqft, fire sprinklers aren't required, so the designer may want to stay under that threshold.

Commissioner Moss- agrees with Arkin on everything he said. He wants to take another look at the roofline because he thinks it would be easy to reduce the impact it has on neighbors without adding cost. He also believes that they could probably make the nonconforming wall a conforming extension without needing the use permit for the encroachment. He says that the permit is for small, narrow lots that couldn't be shifted. He supports taking it to staff if the applicant is willing to modify the room.

Commissioner Donaldson- agrees with the comments so far. He notes that when he went to the property he found that the driveway was in poor condition, and he thinks that they should add a condition of approval to repair the driveway.

Julie Calandra- thinks that the client would be willing to go back and look at it in depth, and see the effects on the space it would have.

Commissioner Arkin- says that an addition of its size is only at the meeting because of the second story, and the conditional use permit. He notes that in terms of privacy, they generally try to avoid having two windows directly across from each other.

Motion to continue item 6B to the meeting on March 13, 2013: Arkin

Seconded by: Moss

Ayes: Arkin, Moss, Donaldson

Motion passed, 3-0

Nays: None

C. PA 13-003 1067 Curtis 2nd Story Addition- The applicant is seeking Design Review and Parking Exception approval for a 2nd story addition at 1067 Curtis St. The existing home is 1,081 sq. ft. with three bedrooms one bathroom home. The applicant is proposing to add a 980 sq. ft. addition which will include a 24 sq. ft. addition on the first floor and a 956 sq. ft. second story addition. The second story addition will include three new bedrooms, two bathrooms, and a new laundry area. The first floor will be reconfigured to include a remodeled kitchen, new office room, family room, dining area, and living room. This will result in a three bedroom, three bathroom home on a 3,750 sq. ft. lot. The new home will

PUBLIC HEARING CLOSED.

None.

Commissioner Moss- says that the skylights won't work because they need to be 4ft off the property line, or they have to be considered as an opening and be fire protected.

Commissioner Arkin- thinks that due to the setback they are at least 4ft off the property line. He thinks that it is a strong design. He notes that the floor area ratio is 0.54, near the upper limit. He thinks the application is acceptable, including the front yard parking exception.

Commissioner Moss- notes that there is a fence that blocks off moving parking to the back. He thinks that if it were pulled back, it could be a conforming situation.

Commissioner Arkin- thinks that it is a lack of width.

 Shannon Hicks, homeowner- says that the driveway after the fence becomes what used to be a garage shed, so there is a foundation that steps up 6-7in. She says that there used to be a wall which they removed, so there is a narrowing and a step up. She also notes that the hot tub was just included in the drawing as something that they would like to have.

Commissioner Moss- says that the issue with the hot tub is that it is right next to the fence, so if someone were to stand in it, they could see over the fence. He suggests that moving it closer to the center of the property would solve the issue (hot tubs are around 30-36in off the ground). He adds that he likes the design, and thinks that the windows work well. He isn't sure about the vent for the water heater. He wants to check if it has to be vented out of the roof or if it could be vented out of a wall. He says that there might be a proximity to property line issue. He also notes that there needs to be a physical reason for nonconforming parking, and he doesn't have the dimensions of the driveway, so he can't tell if it's 8ft6in.

Commissioner Eisenmann- says that if the parking spots were drawn to the correct dimensions, it is wider than what is allowed adjacent to the kitchen.

Alexandra Sheets Saikley, architect- says that with the kitchen bump out, it isn't practical to park next to it. She says that preferring not to move the existing fence and having the step-up would prevent from having a parking space there, and they wouldn't be able to meet the width requirement.

Commissioner Donaldson- thinks that the extension of the chimney is awkward. He could see why they would want a window at the second floor location.

element, and that the way the pipe runs around the window feels out of balance. She notes that many homes in Albany have beautiful fireplace and chimney, so it could be a feature. She feels that even though the window would be pushed to the side, the chimney should have a preference over the window from the exterior. She thinks that the bay at the front elevation could be wider and the porch could be smaller so that the bay would relate to the bay in the child's bedroom.

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Alexandra Sheets Saikley- says that visually it would be preferred to have a vertical brick chimney. She says that with the current chimney, the homeowners aren't able to use the parking space next to it. With the current design, the box around the flue is smaller than what the brick chimney would need to be, allowing parking. She says that they would take off all of the bricks and put in the flue as far back as possible.

Commissioner Eisenmann- says that the chimney could be another design

Commissioner Arkin- has no problems with the shallow box on the lower level. He says that the issue is the way that it extends to the second level, and he would prefer if the window were shifted, or if a second window were added so the chimney could go straight up.

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Commissioner Moss- says that the chimney on the first floor doesn't have to come out, but could go up. He says that if they thicken the master bedroom wall, they could split the windows and make a sculptured wall. Instead of a 6in wall, they could make a 10in wall and get the 6in flue through it, resulting in two small recesses for windows on either side of the bed. He says that another option is to bay the bedroom out so that it is in line with the chimney, so they lose no room when it comes up.

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Commissioner Arkin-says that any modification could be made by the architect and staff. He thinks that the way the flue comes out needs to be changed.

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Motion to approve item 6C subject to redesign of the chimney arrangement and limiting the hot tub to be away from the property line: Donaldson

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Seconded by: Moss

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Ayes: Eisenmann, Moss, Arkin, Donaldson

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Motion passed, 4-0

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D. Amendments to the Planning and Zoning Code Related to Green Building and Friendly Landscaping Recommendation: Recommend to the City Council adoption of amendments to the Planning and Zoning Code and Green Building Standards of Compliance.

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Anne Hersch presents the amendments.

 Commissioner Arkin- agrees with the strategy of modifying it so that it could be tweaked in the future without needing a formal resolution process. He says that there are still some things that aren't as they had discussed. He notices that for city sponsored projects they aren't requiring USGBC certification of city sponsored renovations greater than 10,000sqft, but they are requiring that for private projects. He doesn't think that they intended to give the city that benefit. He believes that they were aiming for third party verification for smaller projects.

Anne Hersch- asks for a clarification that for the city sponsored projects and commercial renovation over 10,000sqft, they are eliminating the lead gold certification for commercial renovations under the threshold. She asks if it is lead gold certification through USGBC.

Commissioner Arkin- says that it is right, and both renovations for city projects and renovations for commercial projects should say lead gold efficiency, and both should be third party verification.

Commissioner Moss- asks if the 39 points is the minimum. He and the others decide that 39 points will be the minimum in all cases.

Commissioner Arkin- says that for single family residential, they had decided that they would have a 1,500sqft cutoff for sprinkler requirement, and projects above it would be subject to getting a full green certification with 75 points minimum or lead for homes. He says that the second tier, which is renovations or new constructions subject to design review, need the green point rating or lead with 75 points minimum with a third party verification. He says that the third tier is all other building permits, which is most points practicable and at plan check.

Jeff Bond- says that the wide range of people seeking building permits could give some problems. He suggests that they apply the changes only to owner builder applications. He believes that they would need to have an education process with various trade people.

Commissioner Eisenmann- thinks that owners may start to send in contractors to get permits if they only required owners. She suggests that they require it be completed by the owner before the final signoff.

Jeff Bond- says that they could do it, but they would have to change procedures. He notes that they check smoke detectors with every permit.

Commissioner Donaldson- asks how hard it would be to get 75 points.

Commissioner Arkin- says that on average people are getting 70-75 to 100-150. He notes that most likely many people would get more points if they noted the things they do but don't mark for points.

Commissioner Moss- notes that the issue isn't marking down points, but making sure that people go through and do what they say they will.

Commissioner Arkin- says that what they're trying to figure out is how small a project has to be before the point is where they don't require verification, and just need the checklist as an educational tool.

Commissioner Moss- says that the state now has a two page checklist as part of the drawings for commercial projects. He says that the architect locates on the drawing where each of the things is, after which an inspector checks and signs off on it. He notes that they aren't point based, but is a list of mandatory items. He discusses various methods used by other communities. He doesn't think that they should require green code checklists for small projects like sewer laterals.

Jeff Bond- suggests having an online form that homeowners could use, so the homeowner doesn't have to come into the office, or have to scan something for the city.

Commissioner Arkin- wonders if they could make all other permits be limited to ones where space is being renovated or being added onto, so small things like swapping out meters wouldn't require it. He wants only actual construction of renovation or addition to require the checklist.

Anne Hersch- thinks that they could set the threshold at renovations. She raises an example of a building permit application of various upgrades that would qualify for the checklist: changing windows, insulating the house, switching appliances, remodeling, etc.

Commissioner Arkin- asks what the cutoff for bringing an addition to commission.

Anne Hersch- says that anything under 400sqft is administrative design review.

Commissioner Arkin- asks if the administrative design review of minor additions shouldn't fall into the checklist of most points practicable, and if only the ones that are between 400sqft and those requiring sprinklers should require a third party review. He thinks that it would be hard for someone who is just renovating to get the 75 points. He suggests that such the middle category be subject to Planning Commission Design review.

Jeff Bond- points out that there are a fair number of projects each year that would not be required to do this checklist under these standards.

The commission agreed to leave the threshold of design review and see how it plays. Commissioner Arkin adds that if issues arise concerning getting to 75 points or receiving third party verification, the decisions made could be readjusted as needed.

Commissioner Arkin makes a few edits on the multi-family/mixed-use portion of

the application. He suggests changing the number 5 to 4 in both locations. For

new construction of 4 units of more, the built it green certification or lead would

be required. Renovation requires just the third party verification and not the build it green certification. The commission ultimately agreed that new

construction of multifamily projects of any number of units should require the

Commissioner Donaldson suggests for multi-use projects, applicants should consult with staff. Commissioner Eisenmann is comfortable with setting the threshold at three units for renovations. Jeff Bond notes that if there is a uniting situation, there is a hardship and infeasibility ordinance.

Commissioner Arkin adds to the mixed use category that the "all" be put in the first column and "green point checklist or lead" be put in the second column. Then for verification and points, that could be consulted with planning commission and staff. He clarifies that tonight's action is to modify the ordinance.

Jeff Bond- says the goal is to present something to City Council by April 1st. He says it would be ideal to have a motion to move this item along.

Motion to approve item 6D recommending its adoption to City Council, adopting the amendments outlined in staff report and attaching to it Exhibit A, the Green Building Threshold table as modified by the Commission: Arkin

Seconded by: Donaldson

build it green certification.

Ayes: Eisenmann, Moss, Arkin, Donaldson

 Nays: None Motion passed, 4-0

7. NEW BUSINESS

Tom White asks about the status of 832 Ramona project. He also has questions regarding daylight plane ordinance and the term "nonconforming".

Anne Hersch says that the item was moved to a date certain of March 13th. She notes that no re-notification would be given. She notes that the daylight plane ordinance limits the height of certain commercial buildings that lie directly in front of residential buildings,

for example residences along streets such as Kains that are directly connected to Solano. She explains that "legal nonconforming" means that building was conforming at the time of construction but due to changes in regulations, no longer conforms to current rules.

A. Report on San Pablo-Buchanan Complete Streets Study-

Recommendation: receive report and provide feedback to staff. (note: the Traffic and Safety Commission will be holding substantive discussion on the project at their Thursday, February 28, 2013 meeting)

Jeff Bond explains that Caltrans granted the City some funds to do studies at both locations. He notes that the team came up with two alternatives for San Pablo Avenue and will present them tomorrow night at the Traffic and Safety Commission meeting. He notes all this information is on the web page but presents part of it to the Planning and Zoning Commission. He explains the first option which is a "Super Share-o" which involves bicyclists traveling in the slow vehicle lane. In this alternative, a bright green stripe would help illustrate where bicyclists should be. He adds there are two options for this alternative which vary in size and location of the added median. He also shows option two which is a separated bicycle lane. He says that the funding is provided to better develop one of these two options.

For Buchanan, most improvements are under construction. There has been discussion regarding putting in a new pedestrian crossing either at Taylor or Polk.

Jeff Bond explains that the leapfrogging of median and turning lane is put in place because of parking and loading considerations. Personally, Bond felt option two (the separate bike lane) was much more complex because of the parking issues. As a bicyclist, however, he would prefer a separate lane.

Commissioner Donaldson asks about the past success of similar green-strips in other areas. Jeff Bond says that he has not seen many, but there is one in Long Beach that is reportedly working well.

Commissioner Arkin felt the green-stripe slow lane would work some of the time, but the second option would work better. Commissioner Moss agrees. He notes he likes what Berkeley did with having the bike lane on a separate block.

Commissioner Donaldson asks if the sidewalk could be narrowed to provide more space. Jeff Bond says that this option has not been investigated much.

Paul O Curry- suggests designating a lane for bicycles on Kains. He says our difficulties are 1) how difficult it is to cross San Pablo at places such as Brighton and 2) improving how everyone can safely cross the streets.

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 A. Planning and Zoning Commission Agenda Scheduling and Meeting Proceedings-

Recommendation: receive report and provide feedback to staff.

Anne Hersch presents the staff report. She notes that the new Planning and Zoning Meeting time which would result in meeting times ending earlier than 11pm. She says the Commission would have to balance the steady volume of applications alongside work related to the general plan update. She has two suggestions: 1) limiting the number of applications discussed per meeting and 2) implementing speaker cards. Jeff Bond mentions that it might be a helpful if the Commission did not start a new agenda item after 10 pm.

The Commission supports the idea of speaker cards. Commissioner Donaldson adds the speaker cards may also save time for those who want to leave a comment but may not wish to speak.

B. Resolution of Appreciation to Leo Panian for his service on the Planning and Zoning Commission-

Recommendation: Approval.

The commission skimmed over the resolution.

Motion to approve item 7C: Arkin

Seconded by: Moss

Ayes: Eisenmann, Moss, Arkin, Donaldson

Nayes: None Motion Passed: 4-0

8. ANNOUNCEMENTS/COMMUNICATIONS/DISCUSSION

(Staff discussion and Commission member announcement of status of previous agenda items and requests for future agenda items. No public comment will be taken on requests for future agenda items).

Commissioner Moss announces that he will be absent at the next Planning and Zoning Commission Meeting.

Anne Hersch says that the Commission's decision was upheld by City Council regarding the cell site at 1035 San Pablo.

1	Jeff Bond says a study session would probably come to the commission soon
2	regarding the university village project. He says a general plan meeting will be
3	brought to the Commission in March.
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5	9. FUTURE PLANNING AND ZONING COMMISSION AGENDA ITEMS
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7	Next Planning and Zoning Commission hearing: Wednesday, March 27, 2013 at 6:30 pm
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9	10. ADJOURNMENT
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11	The meeting was adjourned at 9:08 p.m.
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13	Next regular meeting: Wednesday, March 27, 2013, 6:30 p.m. at Albany City Hall
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16	Submitted by: Anne Hersch, City Planner
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20	Jeff Bond
21	Community Development Director