RESOLUTION NO. 94-11

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF ALBANY TO PROPOSE AN ORDINANCE, ENTITLED "LIBRARY SERVICES ACT OF 1994", WHICH WOULD IMPOSE A TAX FOR THE PURPOSE OF RAISING REVENUES NECESSARY TO RESTORE A PORTION OF LIBRARY SERVICES TO BE SUBMITTED TO THE ELECTORS AT THE ELECTION ON JUNE 7, 1994; DIRECTING THE CITY CLERK TO FIX THE DATE FOR SUBMISSION OF ARGUMENTS AND TO PROVIDE FOR NOTICE AND PUBLICATION IN ACCORDANCE WITH LAW.

WHEREAS, the City of Albany values its public library and would like to see this institution continue to make a significant contribution to community education, literacy, lifelong learning and the literary heritage of our city; and

WHEREAS, the City Council on its own motion, desires to submit to the qualified electors of the City of Albany a proposed ordinance entitled "Library Services Act of 1994" to be voted upon at the special municipal election on June 7, 1994; and

WHEREAS; the proposed ordinance would impose a parcel and square footage tax on residential and non-residential property, respectively, within the City of Albany to raise revenue for public library services; and

WHEREAS, article XIIIA of the California Constitution (Proposition 13) allows twothirds of the qualified electors of the City to impose a special tax within the City; and

WHEREAS, the City Council will be granted the power under the proposed ordinance to reduce the applicable tax rates imposed by the ordinance upon a finding that such rates are no longer necessary, but in no case shall rates be raised above the rate ceilings established in the proposed ordinance; and

NOW, THEREFORE, BE IT RESOLVED, that the City Council hereby authorizes and directs the City Clerk, at least 88 days prior to June 7, 1994, to file with the Alameda County Board of Supervisors and the County Clerk certified copies of this Resolution; and

BE IT FURTHER RESOLVED, that the City Clerk and City Administrator are hereby authorized and directed to take any and all actions necessary under law to prepare for and conduct the June 7, 1994 election and the City Council hereby authorizes and appropriates all money necessary for the City Administrator and City Clerk to prepare for and conduct the June 7, 1994 election consistent with law; and

BE IT FURTHER RESOLVED, that the text of the proposed ordinance will read as follows:

CITY OF ALBANY PROPOSED ORDINANCE NO. 94-06 LIBRARY SERVICES ACT OF 1994

Be it Ordained by the People of the City of Albany that the following Ordinance shall be enacted:

SECTION 5-22 LIBRARY SERVICES ACT OF 1994

1 Section 5-22.1 TITLE AND PURPOSE 2 Title. This Ordinance may be cited as the "Library Services Act of 1994", A. and shall be codified in Chapter 5 part 22 et seq. 3 В. Purpose. The tax imposed under this Ordinance is solely for the purpose of raising revenue for public library services in the City of Albany. 4 5 It is the intention of the voters and of the City Council that the monies raised by this tax be used primarily to replace funding reductions from 6 Alameda County. It is further the intent of this legislation that these monies raised by the 7 taxpayers of the City of Albany pursuant to this Ordinance shall be spent 8 to provide public library services and materials to citizens of Albany in an efficient and appropriate manner. To this end, the Council, after careful 9 public deliberation, may determine that the services currently provided can be provided more effectively by changing the method of delivery. If such determination is made, the Council may procure such public library 10 services from Alameda County, or other public entity, or agency, or 11 provider it deems suitable, and/or establish public library services by any of the methods prescribed by State law. 12 In recognition of the potential hardship on low-income families and enterprises, the Ordinance provides a complete exemption from the tax for 13 low-income homeowners, schools, hospitals, churches, and land used for 14 agricultural purposes. This special tax is not an ad valorem tax on real property nor a transaction 15 tax nor sales tax on the sale of real property within the City. 16 Section 5-22.2 DEFINITIONS 17 For purposes of this Ordinance only, the following terms shall be defined as set forth below: 18 19 Α. "Building" shall mean any structure having a roof supported by columns or by walls and designed for the shelter or housing of any person, chattel or property of any kind. The word "Building" includes the word "structure". 20 "Commercial," "Industrial" and "Institutional" shall refer to all buildings and В. 21 improvements within the City that are not classified by this chapter as dwelling units. 22 "Dwelling" shall mean a building or portion of a building designed for 23 C. human occupancy. 24 D. "Family" shall mean one or more persons related by blood, marriage or adoption, who are living together in a single Residential Unit and 25 maintaining a common household. Family shall also mean all unrelated persons who live together in a single Residential Unit and maintain a 26 common household. 27

"Improvements" shall mean all Buildings, structures, fixtures, fences and 1 E. paving in the City erected or affixed to land, and all items which are 2 permanently affixed to land which have become a part of real property by having been physically incorporated therein or permanently affixed thereto. 3 F. "Non-Residential" shall mean all parcels that are not classified by this 4 Ordinance as Residential Units, and shall include, but not be limited to, industrial and institutional Improvements, as well as Vacant Parcels. 5 "Owner" shall mean the Person having title to real estate as shown on the G. most current official assessment role of the alameda county Assessor. 6 7 "Parcel" shall mean a unit of real estate in the City of Albany as shown on Η. the most current official assessment role of the Alameda County Assessor. 8 "Person" shall include individuals, and for profit and nonprofit 1. 9 organizations, including, but not limited to, corporations, partnerships, business associations and trusts. 10 ١. "Possessory Interest" as it applies to property owned by any agency of the 11 government of the United States, the State of California, or any political subdivision thereof, shall mean possession of, claim to, or right to the possession of, land or Improvements and shall include any exclusive right 12 to the use of such land or Improvements. 13 "Residential Unit" shall mean a Building or portion of a Building designed K. for or occupied exclusively by one Family. 14 "Square footage" shall mean the total gross area of a Parcel as determined 15 L. by the Alameda County Assessor and/or as otherwise known to the City's Public Works Director. 16 "Vacant Parcel" shall mean an unimproved Parcel, but shall not include 17 M. unimproved Parcels which have been dedicated as open space or parklands. 18 19 N. "Library Collections" are defined as including, but not limited to books, magazines, newspapers, electronic databases, materials for public use that 20 are in video and audio formats, as well as learning materials used to enhance reading and literacy skills. 21 22 Section 5-22.3 IMPOSITION OF PARCEL TAX 23 There is hereby imposed a special tax on all parcels in the City of Albany, except where the parcels are otherwise exempt from taxation by Section 5-22.4 of this 24 Ordinance. 25 The tax imposed by this section shall be assessed to the Owner unless the Owner 26 is by law exempt from taxation, in which case, the tax imposed shall be assessed to the holder of the Possessory Interest in such parcel, unless such holder is also by law exempt 27

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1	from taxation.		
2	The ta	ax hereby imposed shall be at the following rates:	
3	(A)	For all single family Residential Parcels, the tax shall be at the annual rate of \$42 per Parcel.	9
4 5	(B)	For all condominium Residential Parcels, the tax shall be at the annual ra of \$42 per Parcel.	te
6	(C)	For all multiple unit Residential Parcels, the tax shall be at the annual rate of \$31.50 per Residential Unit located on such Parcels.	e
<i>7</i> 8	(D)	For non-Residential Parcels the tax rate shall be at the annual rate of \$42 for every single family Residential Parcel unit equivalent. Equivalents will be based on Parcel square footage and by land use category as follows:	1
9	LANE	USE CATEGORY AREA (SFE)	
10		nercial 5,000	
11	Vacar	it land @ ½ the developed rate.	
12	·		
13	Example: assessment calculation for a commercial parcel with an area of 9,700 sq. ft.:		
14		<u>Area</u> 9,700 SF / 5,000 SF = 1.94 SFE	
15		1.94 SFE (\$42) = \$81.48	
16		1.94 3FE (\$42) = \$01.40	
17		Castion E 22.4 EVENADTIONIC	
18		Section 5-22.4 EXEMPTIONS	
19	The tax imposed by this Ordinance shall be subject to the exemptions set forth this section.		n
20	A.	Low-Income Homeowner Exemption. Exempt from this tax are owners of single-family Residential Units in which they reside whose combined	f
21		Family income, from all sources for the previous calendar year, is at or below the income level qualifying as "very low-income" for a Family of	
22		such size under Section 8 of the United States Housing Act of 1937 [42 U.S.C.A Sections 1437 et. seq.], for such year. The application process	
23		will be in the form of self-certification under penalty of perjury. Owners must apply for the exemption provided for in this section annually by	
24		petition to the Director of Finance of the City of Albany in the manner an	
25		at the time set forth by the Director of Finance and Administrative Services Such petitions shall be on forms provided by the Director of Finance and	
26		Administrative Services and shall provide such information as the Director of Finance and Administrative Services may require. If the Director of	r
27		Finance and Administrative Services determines the need to audit an	
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application, the Director of Finance and Administrative Services may require additional information, including, but not limited to, federal income tax returns and W-2 forms of owner-occupants eligible for this exemption.

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В. Low-Income Renter Rebate. Renters who reside in a rental unit within the City of Albany whose combined Family income, from all sources for the previous calendar year, is at or below the income level qualifying as "very low-income" for a Family of such size under Section 8 of the United States Housing Act of 1937 [42 U.S.C.A Sections 1437 et. seq.], for such year may apply for a rebate of the special tax imposed by this Ordinance that applies to the rental unit in which they reside. The application process will be in the form of self-certification under penalty of perjury. Renters must apply for the rebate provided for in this section annually by petition to the Director of Finance of the City of Albany in the manner and at the time set forth by the Director of Finance and Administrative Services. Such petitions shall be on forms provided by the Director of Finance and Administrative Services and shall provide such information as the Director of Finance and Administrative Services shall require. If the Director of Finance and Administrative Services determines the need to audit an application, the Director of Finance and Administrative Services may require additional information, including, but not limited to, federal income tax returns and W-2 forms of renter-occupants eligible for this exemption. Only one such rebate shall be allowed annually to a rental unit.

Section 5-22.5 REDUCTION IN TAX AND LIMITED AUTHORITY TO INCREASE

- (a) Subject to paragraph (b), the tax rates imposed by this Ordinance are maximum rates and may not be increased by the City council above such maximum rates. The tax imposed by this Ordinance may be reduced or eliminated by the City Council on or before July 1 in any year in which the City Council determines that after such reduction or elimination there will be sufficient revenues available to balance the City Council's Adopted Policy Budget. Such reduction or elimination shall be effective for the fiscal year following such vote.
- (b) After the first year of imposition of this tax, the City Council may increase the tax imposed hereby only upon a finding that the cost of living in the immediate San Francisco Bay Area, as verified by the Consumer Price Index established by the United States Bureau of Labor Statistics (all Urban Consumers San Francisco Bay area), has increased; the increase of the tax imposed hereby shall not exceed such verified index. It is further provided that in no event shall the tax rate adjustment imposed hereby exceed, on an annual basis, five percent (5%) of the tax rates imposed by the City of Albany during the immediately preceding fiscal year.

Section 5-22.6 PROPERTY TAX

This special tax is a property tax and qualified property owners and renters shall

be entitled to the benefits of the Gonsalves-Deukmejian-Petris Senior Citizen's Property Tax Assistance Law (California Revenue and Taxation Code Section 20501 et. seq.) and the Senior Citizens and Disabled Citizens Property Tax Postponement Law (California Revenue and Taxation Code Section 20581 et. seq.), as provided by law.

Section 5-22.7 ANNUAL AUDIT

A certified public accounting firm retained by the City will perform an annual audit to assure accountability of the proper disbursement of these tax proceeds in accordance with the objectives stated herein.

Section 5-22.8 EXAMINATION OF BOOKS, RECORDS, WITNESSES; PENALTIES

The Director of Finance and Administrative Services, or her/his designee, is hereby authorized to examine assessment rolls, property tax records, records of the Alameda County Recorder and any other records of the County of Alameda deemed necessary in order to determine ownership of Parcels and computation of the tax imposed by this Ordinance.

Section 5-22.9 COLLECTION OF TAX; INTEREST AND PENALTIES

The City Council of the City of Albany is authorized to have the taxes imposed by this Ordinance collected by the County of Alameda in conjunction with the County's collection of property tax revenues for the City of Albany. In the event that the County of Alameda collects the taxes imposed by this Ordinance, the imposition of penalties, additional fees and interest upon persons who fail to remit any tax imposed by this Ordinance, or who fail to remit any delinquent remittance under this Ordinance, shall be subject to and governed by the rules, regulation, and procedures utilized by the County of Alameda in its collection of property taxes for the City of Albany and its collection of this additional tax for the City of Albany.

Section 5-22.10 COLLECTION OF UNPAID TAXES

The amount of any tax, penalty, and interest imposed under the provisions of this Ordinance shall be deemed a debt to the City. Any person owing money under the provisions of this Ordinance shall be liable to an action brought in the name of the City for the recovery for such amount.

Section 5-22.11 REFUND OF TAX, PENALTY, OR INTEREST PAID MORE THAN ONCE; OR ERRONEOUSLY OR ILLEGALLY COLLECTED.

Whenever the amount of any tax, penalty, or interest has been paid more than

once, or has been erroneously or illegally collected or received by the City under this Ordinance, it may be refunded provided a verified claim in writing therefor, stating the specific ground upon which such claim is founded, is filed with the Director of Finance and Administrative Services within one (1) year from the date of payment. If the claim is approved by the Director of Finance and Administrative Services, the excess amount collected or paid may be refunded or may be credited against any amounts then due and payable from the Person from whom it was collected or by whom paid, and the balance may be refunded to such Person, his/her administrators or executors.

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Section 5-22.12 SAVINGS CLAUSE

The provisions of this Ordinance shall not apply to any Person, or to any property as to whom or which it is beyond the power of the City of Albany to impose the tax herein provided. If any provision, sentence, clause, section or part of this Ordinance is found to be unconstitutional, illegal or invalid, such unconstitutionality, illegality, or invalidity shall affect only such provision, sentence, clause, section or part of this Ordinance and shall not affect or impair any of the remaining provisions, sentences, clauses, sections or parts of this Ordinance. It is hereby declared to be the intention of the City of Albany, that this Ordinance would have been adopted had such unconstitutional, illegal or invalid provision, sentence, clause, section or part thereof not been included herein.

Section 5-22.13 REGULATIONS

The City Council is hereby authorized to promulgate such regulations as it shall deem necessary in order to implement the provisions of this Ordinance.

Section 5-22.14 NO AMENDMENT

This Ordinance may not be amended by action of the City Council without the applicable voter approval.

Section 5-22.15 INCREASE APPROPRIATIONS LIMIT

Pursuant to California Constitution Article XIIIB, the appropriation limit for the City of Albany is hereby increased by the aggregate sum authorized to be levied by this special tax for each of the four fiscal years from 1994-95 through 1997-98.

BE IT FURTHER RESOLVED, that in accordance with the Election Code and the Albany City Charter and Albany Municipal Code, the City Clerk shall fix and determine a date for submission of arguments for or against said measure, and said date shall be posted in the Office of the City Clerk; and

BE IT FURTHER RESOLVED, that in accordance with the Elections Code and the Albany City Charter and the Albany Municipal Code, the City Clerk shall provide for notice and publication as to said measure in the manner provided for by law.

BE IT FURTHER RESOLVED, that each ballot used at said election must have printed thereon, in addition to any other matter required by law, the following:

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2	PROPOSED ORDINANCE - LIBRARY SERVICES ACT OF 1994. SHALL THE CITY OF ALBANY IMPOSE
3	A SPECIAL TAX TO PROVIDE FUNDS NECESSARY TO NO MAINTAIN PUBLIC LIBRARY SERVICES IN THE CITY OF
4	ALBANY?
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6	El 14 Della
7	Elizabeth Baker, Mayor
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City of Albany

1000 SAN PABLO AVE. • ALBANY, CALIFORNIA 94706-2295

FAX (415) 524-9359	Resolution No. 94-11
CITY COUNCIL (415) 528-5720	PASSED AND APPROVED BY THE COUNCIL OF THE CITY OF ALBANY,
ADMINISTRATIVE OFFICER (415) 528-5710	THIS 7th day of March, 1994, by the following votes:
BUILDING INSPECTION (415) 528-5760	
CITY ATTORNEY (415) 528-5717	AYES: Council Members Cain, Good & Mayor Baker
CITY CLERK (415) 528-5720	NOES: Council Members Brodsky & Rubin
CIVIL SERVICE/ PERSONNEL (415) 528-5710	ABSENT: None
FINANCE/ TREASURER (415) 528-5730	
FIRE (General) (415) 528-5771	WITNESS MY HAND AND THE SEAL OF THE CITY OF ALBANY, THIS
FIRE (Prevention) (415) 528-5775	8th day of March , 1994
PLANNING & ZONING (415) 528-5760	
POLICE (415) 525-7300	
PUBLIC WORKS/ ENGINEERING (415) 528-5760	Sacquelie Land
RECREATION & COMMUNITY	JACQUELINE L. BUCHOLZ, CITY CLERK
958 Masonic (415) 528-5740	
SENIOR SERVICES 846 Masonic (415) 528-5748	